

## ABERDEEN CITY COUNCIL

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<b>COMMITTEE</b>	Finance and Resources
<b>DATE</b>	29 March 2023
<b>EXEMPT</b>	The report itself is not exempt, however the appendix is exempt under paragraphs 8 and 9.
<b>CONFIDENTIAL</b>	No
<b>REPORT TITLE</b>	Complex Care Outline Business Case
<b>REPORT NUMBER</b>	RES/23/099
<b>DIRECTOR</b>	Steve Whyte
<b>CHIEF OFFICER</b>	Sandra MacLeod
<b>REPORT AUTHOR</b>	Kay Diack
<b>TERMS OF REFERENCE</b>	1.1.4

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### 1. PURPOSE OF REPORT

- 1.1 The purpose of this report is to provide details of the Outline Business Case for provision of Complex Care accommodation in the City and to seek approval to proceed hereafter to production of a Full Business Case.

### 2. RECOMMENDATION(S)

That the Committee:-

- 2.1 Note the contents of the Outline Business Case appended; and
- 2.2 Instruct the Chief Officer – Capital to progress to Full Business Case and to report back the outcome to this Committee on 13 September 2023

### 3. CURRENT SITUATION

What is Complex Care?

- 3.1 There is a small, yet growing number, of people who have Complex Care needs. There is a range of national work taking place aligned to the Scottish Government [Coming Home Implementation Report](#), including the allocation of a £20m Community Living Change Fund (CLCF), with a one-off allocation to all Health and Social Care Partnerships (HSCPs); designed to support service development for learning disability Complex Care, with a focus on inappropriate Out of Area (OOA) placements and Delayed Discharge from Hospital.

What is the current and future need?

- 3.2 As it stands a total of 31 people require Complex Care provision. Need can change very quickly, and these numbers may change at pace. There is a link between inappropriate services, environments, and placement breakdown. In

relation to the transition of young people into adult service alone, there are between 6 and 12 referrals per year where young people are currently in OOA placements. This would typically indicate that a high proportion of these young people would meet the criteria for Complex Care. It is estimated that by 2028, there will be around 80 people residing in the city who have Complex Care needs.

#### What are the current accommodation requirements?

- 3.3 At present there are an insufficient number of services/placements locally for people with Complex Care needs. The built environment affects the way support models can be delivered, and if unsuitable, can lead to challenges in the management of need and communication, often resulting in challenging behaviour.
- 3.4 Given the aforementioned, it is recommended that the Local Authority develops a Full Business Case to help meet the accommodation needs for the growing number of people with Complex Care requirements. This will enable the Council and ACHSCP to identify detailed specifications and costs associated with making provision for our citizens with Complex Care needs.
- 3.5 As this amounts to provision of Local Authority housing stock, there is a need for the Council to undertake a Full Business Case in order to allow the Committee to determine whether they wish to proceed to building new accommodation of this type. The Outline Business Case is appended to this report.

#### **4. FINANCIAL IMPLICATIONS**

- 4.1 The concept design stage budget cost is detailed within the appendix. This figure is subject to change as a result of the ongoing volatilities facing the construction industry alongside the sustained impact of Covid 19 and current levels of inflation.
- 4.2 A full funding profile requires to be developed, and this will be presented to this Committee within the full Business Case.

#### **5. LEGAL IMPLICATIONS**

- 5.1 There are no legal implications arising from the recommendations of this report. This will allow Aberdeen City Council to ensure they are meeting the duty as defined by the United Nations Committee on Economic, Social and Cultural Rights (1991) in terms of defined Accessible Housing for those who are "inadequately housed". The 1991 Committee stated that "Special measures should be taken to ensure adequate housing for disabled people, older people, those living in areas vulnerable to natural disasters, and others who require them". Proceeding to Full Business Case to provide Complex Care accommodation will deliver this.

## 6. ENVIRONMENTAL IMPLICATIONS

- 6.1 There will be environmental impacts in the development of local services/accommodation which are equivalent to existing general needs housing provision (scale dependant). Assessment of such impacts will require to be undertaken based on the progressed option(s) and by the teams/services involved in the design and development work associated with these option(s).

## 7. RISK

- 7.1 The assessment of risk is considered to be consistent with the Council's Risk Appetite Statement. Key Risks are identified in the Outline Business Case appended.

## 8. OUTCOMES

<u><a href="#">COUNCIL DELIVERY PLAN 2022-2023</a></u>	
<b>Aberdeen City Council Policy Statement</b>	<b>Impact of Report</b>
<u><a href="#">Working in Partnership for Aberdeen</a></u>	<p>The proposals within this report support the delivery of the following aspects of the policy statement:-</p> <ul style="list-style-type: none"> <li>• Via provision of affordable housing for people with Complex Care needs, supporting Homes for the Future and Caring for Each Other.</li> </ul>
<u><a href="#">Aberdeen City Local Outcome Improvement Plan 2016-26</a></u>	
Prosperous Economy Stretch Outcomes	The proposals within this report support the building of new council housing. This will provide a much needed boost to the local economy, via provision of employment opportunities (including apprenticeships) and by supporting local businesses (e.g. cafes and takeaways) during the construction phase and beyond. This links well to LOIP Stretch Outcome 2, "400 unemployed Aberdeen City residents supported into Fair Work by 2026" and also LOIP Stretch Outcome 3, "500 Aberdeen City residents upskilled/ reskilled to enable them to move into, within and between economic opportunities as they arise by 2026".
Prosperous People Stretch Outcomes	The proposals within this report support the delivery of LOIP Stretch Outcome 5, "90% of Children and young people will report that their experiences of mental health and wellbeing have been listened to by 2026." This paper seeks approval to progress with specialist accommodation provision which will ensure sustainable housing for children and young people in the future.

	It also supports LOIP Stretch Outcome 11 “Healthy life expectancy (time lived in good health) is five years longer by 2026.” This paper will support health by providing high quality and sustainable housing solutions.
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## 9. IMPACT ASSESSMENTS

Assessment	Outcome
<b>Integrated Impact Assessment</b>	Not required at this stage.
<b>Data Protection Impact Assessment</b>	Not required.
<b>Other</b>	A Health Inequalities Impact Assessment is embedded within the Strategic Business Case appended.

## 10. BACKGROUND PAPERS

- 10.1 Scottish Government and COSLA, Coming Home Implementation: report from the Working Group on Complex Care and Delayed Discharge, February 2022
- 10.2 Aberdeen City Council Finance & Resources Committee, 7 December 2022, Complex Care Strategic Business Case

## 11. APPENDICES

- 11.1 Complex Care Outline Business Case

## 12. REPORT AUTHOR CONTACT DETAILS

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